

Message Text

CONFIDENTIAL

PAGE 01 MANILA 15525 01 OF 02 291005Z
ACTION EA-12

INFO OCT-01 IO-13 ISO-00 CIAE-00 NSAE-00 NSCE-00
SSO-00 USIE-00 INRE-00 PM-05 H-01 INR-07 L-03
PA-01 PRS-01 SP-02 SS-15 ACDA-07 /068 W
-----083533 291028Z /11

O P 290924Z SEP 77

FM AMEMBASSY MANILA

TO SECSTATE WASHDC IMMEDIATE 5893

USMISSION USUN NEW YORK IMMEDIATE

INFO AMEMBASSY JAKARTA PRIORITY

SECDEF WASHDC PRIORITY

JCS WASHDC PRIORITY

CINCPAC PRIORITY

CINCPACREPPHIL PRIORITY

13TH AF PRIORITY

C O N F I D E N T I A L SECTION 1 OF 2 MANILA 15525

E. O. 11652: GDS

TAGS: MARR, RP

SUBJECT: INITIAL MEETING OF US-RP TASK FORCE ON BASE IRRITANTS

REF: (A) MANILA 15153, (B) CINCPACREPPHIL 110500Z JUL 77,
(C) STATE 147355, (D) MANILA 10188

1. SUMMARY. US-RP TASK FORCE (REF A) MET FOR FIRST
TIME SEPTEMBER 28 IN TWO-HOUR SESSION WHICH CLARIFIED
CONCEPTS AND PROCEDURES AND INITIATED DISCUSSION ON
SEVERAL ISSUES OF SUBSTANCE. INGLES SET GOOD TONE
AT OUTSET BY SUGGESTING THAT LONG-PENDING DRAFT
PRESIDENTIAL DECREE ON TRESPASSING BE TAKEN OVER BY
TASK FORCE AND SUBMITTED TO MARCOS FOR SIGNATURE. WE
(1) REVIEWED OUR PROPOSALS FOR PERIMETER SECURITY
(REF B), (2) PROMISED AT NEXT WEEK'S MEETING PROPOSALS
ON WATERSHED MANAGEMENT AND (3) ENCOURAGED GOP PRESENTATION
AT THAT SAME MEETING OF CONCERNS AND APPROACHES ON
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 MANILA 15525 01 OF 02 291005Z

CUSTOMS CONTROL. PHIL SIDE AGREED WITH OUR PROPOSAL
THAT TASK FORCE AND MDB AD HOC COMMITTEE EACH MEET
WEEKLY, AT LEAST FOR TIME BEING, TO IDENTIFY AND RESOLVE
PROBLEMS. NEXT SESSION SCHEDULED OCTOBER 5 AT EMBASSY.
END SUMMARY.

2. THE MEETING. PHIL PANEL WAS ACTING SECRETARY

INGLES, UNDERSECRETARY MACARAIG AND ASSISTANT SECRETARY MUYARGAS (STANDING IN FOR UNDERSECRETARY CASTRO), WITH THREE MILITARY AIDES FROM DND; U.S. PANEL WAS CHARGE, RADM KILCLINE AND MGEN POSTON, WITH POL/MIL AND LEGAL OFFICERS. MEETING WAS IN INGLES' PRIVATE CONFERENCE ROOM AT DFA. BOTH SIDES AGREED TO AVOID PRESS COMMENT.

3. CONCEPTUAL FRAMEWORK. THE CHARGE OUTLINED THE FOLLOWING ROLE FOR THE TASK FORCE; INGLES CONCURRED FOR THE PHIL PANEL.

A. THE TASK FORCE HAS AN ACTION-ORIENTED ROLE JOINTLY TO:

- 1) IDENTIFY MAJOR IRRITANTS ARISING FROM USE OF THE BASES.
- 2) DEVELOP PROGRAMS TO ELIMINATE, MINIMIZE AND CONTAIN THE PROBLEMS IDENTIFIED.
- 3) SUPERVISE AND MONITOR IMPLEMENTATION OF THE DEVELOPED PROGRAMS.
- 4) REPORT PROGRESS, REQUIREMENTS, DIFFICULTIES TO RESPECTIVE PRINCIPLES (AND PRESUMABLY PRESIDENT MARCOS GIVEN HIS DIRECT INTEREST).

B. WHILE THE CONCEPTUALIZATION AND GENERAL DEVELOPMENT OF PROGRAMS CAN BE ACCOMPLISHED THROUGH THE TASK

CONFIDENTIAL

PAGE 03 MANILA 15525 01 OF 02 291005Z

FORCE, DETAILED ELABORATION AND IMPLEMENTATION WILL REQUIRE TECHNICAL EXPERTISE AND BE TIME CONSUMING BEYOND THE CAPABILITIES OF THE TASK FORCE. ACCORDINGLY, SUCH MATTERS ARE BEST REFERRED TO THE MUTUAL DEFENSE BOARD, ONE OF THE "EXISTING MECHANISMS" AVAILABLE AND REFERRED TO IN THE JOINT PRESS RELEASE (REF A).

4. PROCEDURE. THE CHARGE FURTHER RECOMMENDED, AND THE PHIL SIDE CONCURRED, THAT THE FOLLOWING PROCEDURES BE FOLLOWED:

A. THE JOINT TASK FORCE SHOULD MEET WEEKLY, AT LEAST IN THE BEGINNING, IN ORDER TO MAINTAIN MOMENTUM. AT LEAST ONE EARLY MEETING SHOULD BE HELD AT SUBIC AND AT CLARK.

B. GENERAL PROPOSALS FOR PERIMETER SECURITY HAVE ALREADY BEEN PRESENTED (ALS TO MDB). THE MDB SHOULD PROMPTLY UNDERTAKE THE TECHNICAL DEVELOPMENT OF A PERIMETER SECURITY PROGRAM AND FOLLOW UP WITH JOINT IMPLEMENTATION IN DETAIL

C. AN EXTRAORDINARY MEETING OF THE MUTUAL DEFENSE BOARD

SHOULD BE CONVENED PROMPTLY TO CONSIDER PERIMETER SECURITY
(AND SUCH OTHER ISSUES REFERRED TO THEM) AND THE MDB
AD HOC COMMITTEE SHOULD MEET WEEKLY TO MAINTAIN TECHNICAL
LEVEL MOMENTUM.

D. THE U. S. HAS DEVELOPED TERMS OF REFERENCE FOR
THE CONSIDERATION OF PERIMETER SECURITY AND PRESUMES
THAT THE GOP IS READY TO NAME AND TO PROVIDE TERMS OF
REFERENCE FOR ITS MDB PARTICIPANTS.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 MANILA 15525 02 OF 02 291025Z
ACTION EA-12

INFO OCT-01 IO-13 ISO-00 CIAE-00 NSAE-00 NSCE-00
SSO-00 USIE-00 INRE-00 PM-05 H-01 INR-07 L-03
PA-01 PRS-01 SP-02 SS-15 ACDA-07 /068 W
-----083816 291028Z /11

O P 290924Z SEP 77
FM AMEMBASSY MANILA
TO SECSTATE WASHDC IMMEDIATE 5894
USMISSION USUN NEW YORK IMMEDIATE
INFO AMEMBASSY JAKARTA PRIORITY
SECDEF WASHDC PRIORITY
JCS WASHDC PRIORITY
CINCPAC PRIORITY
CINCPACREPPHIL PRIORITY
13TH AF PRIORITY

C O N F I D E N T I A L SECTION 2 OF 2 MANILA 15525

E. IN ADDITION TO PERIMETER SECURITY, THE TASK
FORCE SHOULD IDENTIFY AND DEVELOP GENERAL PROPOSALS
IN AN INTERACTIVE PROCESS WITH THE MDB FOR A NUMBER OF
MANAGEMENT/ADMINISTRATIVE ISSUES SO THAT SEVERAL
MATTERS MAY BE ADDRESSED CONCURRENTLY AND MAXIMUM
PROGRESS REGISTERED.

F. THE MDB SHOULD REPORT REGULARLY ON PROGRESS SO
THAT ADDITIONAL JOINT TASK FORCE POLICY GUIDANCE CAN BE
PROVIDED AS REQUIRED.

G. AN INITIAL PRELIMINARY REPORT SHOULD BE MADE TO
OUR PRINCIPLES ONE MONTH FOLLOWING ESTABLISHMENT OF THE
TASK FORCE (OCTOBER 24).

5. SUBSTANCE. THE FOLLOWING ISSUES OF SUBSTANCE WERE DISCUSSED:

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 MANILA 15525 02 OF 02 291025Z

A. DECREE ON TRESPASSING. INGLES SUGGESTED THAT THE DRAFT PRESIDENTIAL DECREE ON TRESPASSING BE TAKEN OVER FROM MDB BY THE TASK FORCE WITH A VIEW TO PRESENTING IT AT AN EARLY DATE TO MARCOS FOR SIGNATURE. (COL. REIMER OF 13TH AF AND COL. RIDAO OF THE AFP WILL FINISH THE DRAFT THIS WEEK.)

B. PERIMETER SECURITY. INGLES SUGGESTED THAT THE CHARGE'S LETTER OF JUNE 29 SERVE AS AN EARLY GUIDELINE FOR THE WORK OF THE TASK FORCE. HE ASKED TO HEAR THE U.S. PROPOSALS ON PERIMETER SECURITY. THE CHARGE, KILCLINE AND POSTON REVIEWED THOSE PROPOSALS ALONG FAMILIAR LINES (REF B). PHIL PANEL (MACARAIG) EXPRESSED CONCERN THAT OUR PROPOSAL REMAINS HUNG UP WITH AFP/DND FOR (A) FORMAL SELECTION OF AFP REPS TO MDB AD HOC COMMITTEE AND (B) PROVISION OF TERMS OF REFERENCE. INGLES, PROMPTED BY MACARAIG, SAID THAT THIS WOULD BE MOVED ALONG AND MUYARGAS TOOK NOTE.

C. ENHANCED PMLO. MACARAIG SAID DND SHOULD ASSIGN MORE AFP STAFF TO THE PMLO TO INSURE THAT PHILIPPINE AUTHORITIES COULD ALWAYS BE QUICKLY ON HAND IN THE EVENT OF INCIDENTS AT THE BASES INVOLVING FILIPINOS. KILCLINE AND POSTON WELCOMED AUGMENTED PMLO STAFFS TO FURTHER IMPROVE PMLO EFFECTIVENESS. THE PHIL PANEL WILL REDEFINE PMLO RESPONSIBILITIES, ASKING KILCLINE AND POSTON TO CRITIQUE THAT DEFINITION.

D. CRIMINAL JURISDICTION. PROCEDURES FOR MUTUAL REPORTING ON THE DISPOSITION OF CASES INVOLVING CONCURRENT JURISDICTION WERE CONFIRMED. MACARAIG SAID THAT AN ACCOUNTING OF PAST CASES NEED GO NO FURTHER THAN 1977 FOR THE TIME BEING. INGLES SUGGESTED THAT IT

CONFIDENTIAL

PAGE 03 MANILA 15525 02 OF 02 291025Z

MAY BE NECESSARY TO GO DEEPER LATER. MACARAIG SAID THE PRIMARY GOP INTEREST IS TO FIND OUT "WHAT HAPPENED IN CASES WHERE WE HAD JURISDICTION BUT WAIVED IT." THERE WAS A BRIEF DISCUSSION OF CURRENT PROCEDURES AT THE BASES FOR CROSS CULTURAL TRAINING. KILCLINE AND POSTON PROMISING TO PROVIDE INGLES WITH COPIES OF

THE COURSE SYLLABUSES.

E. WATERSHED MANAGEMENT. KILCLINE PROVIDED BACKGROUND ON WATERSHED MANAGEMENT AT SUBIC AND GAVE A PRELIMINARY ORAL SKETCH OF POSSIBLE PROPOSALS. HE PROMISED A MORE DETAILED PRESENTATION AT THE OCTOBER 5 MEETING.

F. OCTOBER 5 AGENDA. IT WAS AGREED THAT:

(A) THE PHIL PANEL WILL DESCRIBE ITS CONCERNS ABOUT CUSTOMS CONTROL (SMUGGLING, BLACKMARKETING); (B) WE WILL MAKE A PRESENTATION WATERSHED MANAGEMENT; (C) THE TWO PANELS WILL SEEK TO IDENTIFY JOINTLY FURTHER PROBLEMS FOR DISCUSSION, AND (D) THERE WOULD BE NO PRESS COMMENT ABOUT THE WORK OF THE TASK FORCE.

6. COMMENT. MEETING TRANSPIRED IN A BUSINESSLIKE ATMOSPHERE, DEVOID OF EMOTION OR TACTICAL MANEUVERING. INGLES WAS NOT VOLUBLE BUT WHAT HE DID SAY WAS POSITIVE. MACARAIG WAS ALERT AND EFFECTIVE IN SUMMING UP WHAT NEEDED TO BE DONE ON THE PHIL SIDE TO KEEP THE BALL ROLLING. MUYARGAS WAS ATTENTIVE AND TOOK ABOARD THE FACT THAT DND AND THE AFP NEED TO BE NUDGED ON THE PROPOSAL FOR PERIMETER SECURITY. KILCLINE AND POSTON ARE WORKING WITH AFP COUNTERPARTS TO SET UP MDB MEETING NEXT WEEK, AND TO ARRANGE MEETINGS OF MDB AD HOC COMMITTEE EACH WEEK THEREAFTER.

7. DURING SEPTEMBER 29 CALL UPON PRESIDENT MARCOS I TOOK OCCASION TO ADVISE HIM THAT THE JOINT TASK FORCE
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 MANILA 15525 02 OF 02 291025Z

APPEARS TO BE OFF TO GOOD ACTION-ORIENTED START. I THEN REVIEWED RESULTS OF YESTERDAY'S MEETING, MENTIONED NEED FOR PRESIDENTIAL DECREE ON TRESPASSING, INDICATED AGENDA FOR NEXT WEEK, AND NOTED INTENTION TO LOOK TO MDB FOR ELABORATION AND IMPLEMENTATION OF AGREED PROGRAMS. MARCOS DEFINITELY WAS INTERESTED.
STULL

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: INTERGOVERNMENTAL COOPERATION, MILITARY BASES, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Sent Date: 29-Sep-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977MANILA15525
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770355-0097
Format: TEL
From: MANILA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t1977098/aaaaagsk.tel
Line Count: 267
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: b9359849-c288-dd11-92da-001cc4696bcc
Office: ACTION EA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 MANILA 15153, 77 STATE 147355, 77 MANILA 10188
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 23-Feb-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1327936
Secure: OPEN
Status: NATIVE
Subject: INITIAL MEETING OF US-RP TASK FORCE ON BASE IRRITANTS
TAGS: MARR, RP, US
To: STATE USUN NEW YORK
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/b9359849-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009